

Message Text

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ACTION SCI-06

INFO OCT-01 EUR-25 EA-11 ISO-00 ACDA-19 AF-10 ARA-16

CIAE-00 DODE-00 PM-07 H-03 INR-10 IO-14 L-03 NASA-04

NEA-11 NSAE-00 NSC-10 OIC-04 SPC-03 PA-04 PRS-01

RSC-01 SS-20 USIA-15 SAJ-01 DRC-01 FEA-02 /202 W

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R 211436Z JAN 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 3826

INFO AEC GERMANTOWN

AMEMBASSY TOKYO

AMEMBASSY BONN

AMEMBASSY ROME

AMEMBASSY SEOUL

USMISSION EC BRUSSELS

USMISSION GENEVA

CINCPAC HONOLULU

C O N F I D E N T I A L IAEA VIENNA 0519

DISTO

CINCPAC FOR POLAD

E.O. 11652: GDS

TAGS: PARM, IAEA, JA

SUBJ: JAPANESE RATIFICATION OF NPT

REF: A) TOKYO 776; B) TOKYO 16430

1. NOT SURPRISINGLY IN LIGHT OF REFTELS, JAPANESE MISSION HAS NO INSTRUCTIONS REGARDING RESUMPTION OF NEGOTIATIONS WITH IAEA ON IAEA-JAPAN NPT SAFEGUARDS AGREEMENT NOR ANY INFORMATION ON GOJ INTENTIONS CONCERNING TIMING OF SUBMISSION OF NPT TO DIET. JAPANESE MISSION IS HOLDING ITSELF IN READINESS FOR FURTHER
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NEGOTIATIONS, INFORMAL OR FORMAL, AT ANY TIME IN

FEBRUARY OR MARCH, BUT TELLS US THIS IS STRICTLY ITS OWN ACT OF PREPAREDNESS, NOT BASED ON INSTRUCTIONS.

2. WHAT INFORMATION JAPANESE MISSION DOES HAVE IS THAT DECISION NOT YET MADE ON WHETHER JAPAN WILL SEEK STANDARD SINGLE-COUNTRY NPT AGREEMENT OR WHETHER IT WILL ACCEPT IAEA OFFER LAST NOVEMBER TO GIVE IT SOMETHING APPROACHING EURATOM-IAEA PATTERN. JAPANESE MISOFF (MURAOKA) SAID FUKUDA HAD RAISED QUESTION WHY JAPAN SHOULD DEVELOP EXPENSIVE NATIONAL SAFEGUARDS SYSTEM, IMITATING EURATOM'S REGIONAL SYSTEM, WHEN COUNTRIES SUCH AS CANADA AND AUSTRALIA HAVE NOT RPT NOT DONE SO. THIS TIES IN WITH REPORT REFTEL (B) THAT EXPANSION OF NUCLEAR MATERIAL CONTROL CENTER HAS FAILED WIN INCLUSION IN GOJ BUDGET. DEPARTMENT WILL RECALL OUR ANALYSIS AT THE TIME (IAEA VIENNA 8292) THAT WHAT JAPAN WANTED MOST WAS TO RECEIVE OPPORTUNITY OBTAIN EQUALITY OF TREATMENT WITH EURATOM, BUT THAT HAVING ACHIEVED SUCH OPPORTUNITY MIGHT NOT IN END ACCEPT IT DUE TO COST AND ADMINISTRATIVE BURDEN.

3. MURAOKA SAID HE THOUGHT PRINCIPAL JAPANESE CONCERN ABOUT "BURDEN" OF IAEA SAFEGUARDS RELATED TO POSSIBLE FUTURE ENRICHMENT PLANT ON JAPANESE SOIL, AND PARTICULARLY TO POSSIBILITY THAT THIS MIGHT BE BUILT IN COLLABORATION WITH EURATOM OR CERTAIN EURATOM MEMBER STATES. HE WONDERED WHETHER THESE POTENTIAL PARTNERS MIGHT OBJECT TO SHARING THEIR TECHNOLOGY IF IT WERE TO BE SUBJECT TO POSSIBLY MORE INTRUSIVE IAEA SAFEGUARDS REGIME IN JAPAN THAN WOULD SIMILAR PLANT IN EUROPE SUBJECT TO EURATOM-IAEA SAFEGUARDS AGREEMENT. HE ASKED WHETHER WE THOUGHT IT WOULD BE POSSIBLE WORK OUT IAEA-JAPAN AGREEMENT WHICH PROVIDED FOR EURATOM-IAEA TYPE ARRANGEMENTS FOR ANY FUTURE JAPANESE ENRICHMENT PLANT AND STANDARD ARRANGEMENTS FOR EVERYTHING ELSE. WE TOLD HIM AT LEAST IN THEORY THERE IS NO REASON WHY ANY COMBINATION OF APPROACHES, ALL OF WHICH PROVIDE FOR ADEQUATE IAEA SAFEGUARDS, SHOULD NOT BE POSSIBLE. HOWEVER, ASSUMING THAT SOME GENERAL AGREEMENT AMONG IAEA MEMBERS IS REACHED ON HOW TO SAFEGUARD ENRICHMENT PLANTS - SUBJECT ON WHICH FURTHER PROGRESS SHOULD BE

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MADE IN IAEA TECHNICAL WORKING GROUPS IN WHICH EURATOM PARTICIPATING - THERE IS NO REASON WHY STANDARD IAEA SAFEGUARDS ON JAPANESE ENRICHMENT PLANT SHOULD BE ANY DIFFERENT OR IN ANY WAY MORE "BURDENSOME" THAN THOSE ON URENCO PLANT UNDER EURATOM/IAEA AGREEMENT. COMMENT: WE ARE NOT SURE WHETHER THIS CONCERN COMES FROM GOJ OR IS JUST PERSONAL IDEA OF MURAOKA'S.

4. IAEA-JAPANESE DISCUSSIONS OF SAFEGUARDS AGREEMENT ARE STILL AT LEVEL OF GENERAL PRINCIPLES, AND ACTUAL NEGOTIATION OF DETAILED AGREEMENT, INCLUDING SUBSIDIARY ARRANGEMENT, LIKELY TO TAKE SOME MONTHS - UNLESS GOJ SHOULD SIMPLY WALK IN AND SAY IT AGREES TO STANDARD INFCIRC/153 DRAFT WITHOUT FIRST NEGOTIATING DETAILED FACILITY ATTACHMENTS, WHICH SEEMS IMPROBABLE. OTHER MAJOR COUNTRIES WHICH HAVE NEGOTIATED NPT-TYPE AGREEMENTS HAVE CONSUMED CONSIDERABLE TIME IN NEGOTIATIONS EVEN AFTER BASIC AGREEMENT TEXT DECIDED UPON. THEREFORE DOUBTS REPORTED REFTEL (B) THAT AGREEMENT COULD BE READY FOR FEBRUARY 12 BOARD MEETING ARE EXCEEDINGLY WELL-FOUNDED. CONCEIVABLY, IF GOJ DECIDED TO MOVE QUICKLY (PRESUMABLY IN ADVANCE OF NPT RATIFICATION BY DIET), AGREEMENT COULD BE CONCLUDED IN TIME FOR APPROVAL BY JUNE 11 BOARD MEETING.

5. SPECIAL BOARD MEETING COULD ALSO BE CALLED IF CONSULTATIONS BY BOARD CHAIRMAN (WHO UNTIL SEPTEMBER WILL BE JAPANESE AMBASSADOR FUJIYAMA) SHOWED WILLINGNESS OF MEMBERS TO MEET. HOWEVER, BOARD HAS BEEN MOST RELUCTANT INCUR EXTRA EXPENSE OF SPECIAL MEETING WITHOUT URGENT JUSTIFICATION. IF GOJ COULD INDICATE THAT NPT RATIFICATION PRIOR TO DIET RECESS IN LATE APRIL IS REAL POSSIBILITY, AND SAY THAT IT WISHED BOARD APPROVAL OF SAFEGUARDS AGREEMENT PRIOR TO DIET ACTION, THAT WOULD, IN OUR VIEW, PERSUADE MAJORITY OF BOARD. NO SUCH SOUNDINGS OR EVEN HINTS HAVE SO FAR BEEN DROPPED BY JAPANESE HERE.PORTER

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